

State of Alaska
FY2007 Governor's Operating Budget

Department of Public Safety
Alaska State Trooper Detachments
Component Budget Summary

Component: Alaska State Trooper Detachments

Contribution to Department's Mission

Preserve public peace, protect life, property, and resources.

Core Services

The Division of Alaska State Troopers (AST) provides primary public safety services to most of the geographic area of the state, and limited service in all areas of the state including those served by a local law enforcement entity.

AST has five distinct geographical regions, known as detachments. "A" Detachment covers Southeast Alaska with the headquarters located in Ketchikan and posts in Haines, Juneau, Klawock, and Petersburg. "B" Detachment encompasses Southcentral Alaska with headquarters located in Palmer and posts in Big Lake, Glennallen, and Talkeetna. "C" Detachment covers Western Alaska and the Aleutian Chain with headquarters located in Anchorage and posts in Aniak, Bethel, Dillingham, Emmonak, Iliamna, King Salmon, Kodiak, Kotzebue, McGrath, Nome, St. Mary's, and Unalakleet. "D" Detachment covers Northern Alaska with headquarters in Fairbanks and posts in Cantwell, Delta Junction, Galena, Healy, Nenana, Northway, and Tok. "E" Detachment covers the Kenai Peninsula with headquarters in Soldotna and posts in Cooper Landing, Girdwood, Anchor Point, Ninilchik, and Seward.

While many municipalities across the state have elected to provide local police service, AST is the only agency in the state statutorily mandated to provide police services. Those services include:

- Criminal law enforcement and investigation – AST responds to all levels of criminal law violations reported to them or discovered by them. The occurrences are investigated and presented to the Department of Law for prosecution when sufficient evidence is documented to identify persons responsible. AST investigates criminal violations at all levels of complexity, from the simplest vandalism to the most complex homicides; fraud cases; and complex drug and alcohol investigations. To provide those services, state troopers must maintain expertise in all aspects of criminal investigation. AST investigators often provide service to municipalities with a local police department who have limited resources or expertise in some areas of criminal investigation.
- Traffic law enforcement and investigation – AST provides active traffic law enforcement and traffic collision investigation throughout many parts of the state, including all major state highways, as well as in rural areas. In addition to providing these services in the primary areas of responsibility, state troopers provide technical crash investigation expertise and support to many local law enforcement agencies across the state. Traffic law enforcement includes enforcement of traditional motor vehicle laws as well as aircraft, watercraft, snow-machine, and off-road recreational vehicle laws.
- Search and rescue – AST is the only agency in the state statutorily mandated to provide search and rescue operations for lost, missing, and deceased persons. Unlike criminal and traffic law enforcement, and investigations where AST provides some technical expertise and support to areas with local police departments, search and rescue services are the responsibility of the Department of Public Safety regardless of location. In this particular area, the roles are somewhat reversed. AST receives some assistance from local agencies, but is responsible for the function even in municipalities. Search and rescue services include response to rescue situations, conducting search operations, coordinating various agencies and private persons involved in search efforts, funding aircraft for search missions, providing logistical support and technical expertise in the various aspects of search and rescue such as search management and planning, resource utilization, and the training of volunteer resources.
- Court services – As with the search and rescue function, AST is statutorily mandated to provide service to the Alaska Court System throughout the state. Court services include courtroom and court facility security, transporting and guarding prisoners, serving the numerous and varying types of court process, and carrying out the general needs of the courts. The major courts in the state are served by a combination of state troopers

and court services officers while state troopers alone serve the other areas. Some local police agencies provide limited court services that generally do not include process service.

FY2007 Resources Allocated to Achieve Results

FY2007 Component Budget: \$47,538,300	Personnel:	
	Full time	342
	Part time	0
	Total	342

Key Component Challenges

CORE POLICE SERVICES - As Alaska's population continues to grow, requests for services have increased and severely taxed the available resources of the department. Alcohol and drug involvement in crime remains a significant challenge. Additionally, operational costs have continued to increase. The department needs both additional resources and improved operational effectiveness to be able to fulfill its mission of ensuring public safety and enforcing fish and wildlife laws. Five new trooper positions were funded in the FY06 budget to help the department provide more timely investigative services, improved enforcement of drug and alcohol laws, and improved police support in rural areas of the state, most notably along the rural highways.

COURT SECURITY - The number of court services officers (CSOs) serving throughout the state is inadequate to address the statutorily mandated mission. Over time, the number of CSO positions has neither kept pace with the increase in numbers of prisoner transports, criminal and civil process to be served, nor with the increase in the number of judges or courtrooms. To help alleviate the situation, DPS added six new court security officer positions by reclassifying existing non-commissioned positions. Four new CSO positions were funded in the FY2006 budget, with two in Anchorage and one each in Palmer and Fairbanks. These CSOs were requested to respond to the increasing number of judges, courtrooms, prisoner transports, and service of process needs statewide. Although these were significant steps forward, additional funding for more court security officers are needed. The FY2007 budget request includes five additional CSOs to provide court security in Palmer, Soldotna, Fairbanks, Juneau, and Anchorage.

TERRORISM AND WEAPONS OF MASS DESTRUCTION – The Alaska State Troopers continue to staff and supervise the statewide Criminal Intelligence Unit located at the Anchorage FBI office. Additionally, AST remains actively involved in contingency planning and preparedness issues in concert with other government agencies, as well as with private industry. AST has devoted and re-classed a position to serve as the department's liaison with the Division of Military and Veteran Affairs, Office of Homeland Security.

SPECIAL EVENTS – The detachments are proactively addressing a variety of special events without additional resources. These events include various music events, community and state fairs, backcountry sporting events, the Northern Edge joint military exercise, and the Arctic Man snowmachine event. Crowd control and responding to crowd-related problems at these events creates a significant burden on law enforcement personnel.

RECRUITMENT – One of the most significant challenges is the recruitment and retention of qualified employees. The competition nationwide for a limited pool of qualified law enforcement applicants has become a challenge for law enforcement agencies across the nation. A review of recruitment strategies and increased recruitment efforts in FY2006, both out of state and in rural Alaska, will be critical to successful recruitment.

RAPE AND DOMESTIC VIOLENCE – Alaska's rates of forcible rape is 2.5 times the national average. Rates of domestic violence are among the highest in the nation.

Significant Changes in Results to be Delivered in FY2007

During FY2007, AST anticipates largely similar service delivery, compared to FY2005. Nevertheless, AST anticipates an increase in DUI enforcement activity when the Fairbanks-based DUI team comes on board. The sergeant and two troopers will work primarily in the Fairbanks area, but will be available to cover special events like the Arctic Man snowmachine races and similar events statewide. The unit will complement existing efforts by patrol troopers at Fairbanks Post.

Major Component Accomplishments in 2005

Public Safety Services – In FY2005, the Alaska State Troopers (AST) accomplished the following:

- Handled more than 125,353 offenses in AST jurisdiction;
- Responded to more than 4,783 motor vehicle collisions;
- Performed over 59,891 transports of prisoners;
- Saved or assisted over 352 people through 238 search and rescue efforts;
- Investigated over 3,280 drug and alcohol importation related crimes;
- Solved 100 percent of the homicides that occurred within AST jurisdiction;
- Served or closed over 9,223 warrants;
- Served or closed over 32,357 writs.

In the summer of 2005, major wildfires occurred in Alaska. The Alaska State Troopers supported firefighting efforts while answering calls for service. No homes were looted, no lives lost, or serious injuries occurred.

AST assumed law enforcement responsibilities for the City of Nenana when the police department closed in fall 2004.

Major Investigative Cases – AST investigated fifteen murders that occurred within AST jurisdiction during FY2005 with fifteen being resolved for a 100 percent clearance rate. In addition, the unit added 2,970 missing person notices to the statutorily required Missing Persons Clearinghouse used to assist law enforcement when unidentified human remains are found.

Illegal Drug and Alcohol Enforcement – Troopers continue to take the lead role in the coordinated effort to investigate and enforce laws concerning drug and alcohol crimes. Interdiction efforts to stem the flow of alcohol to western Alaska have met with continued success. The Alaska Bureau of Alcohol and Drug Enforcement (ABADE) is working with the U.S. Postal Service to cross-deputize ABADE investigators as postal inspectors.

Drug Abuse Resistance Education (D.A.R.E.) – During the 2004 – 2005 school year, 28 D.A.R.E. officers from 16 police agencies taught D.A.R.E. drug education curricula to approximately 2,408 students in 41 elementary through high schools throughout the state. During October 2004, a two-day in-service was held to provide ongoing training for D.A.R.E. officers throughout the state. D.A.R.E. was able to send 12 officers to the national conference this year in San Antonio, Texas.

Domestic Violence Investigations Training – With the use of grant funds from the Office on Violence against Women (OVWA), AST has provided domestic violence and sex crime investigation training to troopers, municipal officers, VPSOs and VPOs, as well as medical providers, victim advocates, and prosecutors. This training consisted of in-service training, academy level training, and advanced or specialized training. Examples of specialized or advanced training include the *Law Enforcement Officers as Expert Witnesses Training* and the *Fifth Annual Advanced Forensic Investigators Conference*. AST continues their commitment to bringing training and equipment to rural Alaska and municipal police departments. Examples of this include AST sponsored Sexual Assault Response Team (SART) training courses in Barrow and Ketchikan. Twenty-eight municipal police departments received digital cameras for use in domestic violence and sex crime investigations. AST's most recent collaborative project began in FY2005 and will continue into FY2006. This project is being done in conjunction with the University of Alaska, Anchorage's Justice Center. The Justice Center, with the assistance of AST, will be conducting a trend analysis of all of AST CY2003 and CY2004 sexual assault and sexual abuse of minor cases.

Facilities – During FY2005, a building was purchased in Ketchikan, the Talkeetna post moved closer to the Parks Highway, the Kenai Peninsula Borough school district provided office space for the state trooper located in Cooper Landing, and the Anchor Point post opened upon closing of the Homer post. During FY2006, twenty new housing units

will be leased in Bethel, AST will move into a new location in Glennallen, a new lease was negotiated for Bethel post ABADe troopers, and AST is working toward an early FY2007 opening of the Mat-Su West trooper facility.

In-Service Training – During FY2005, troopers participated in year two of a two-year-long in-service training cycle. Subjects taught included alcohol beverage enforcement, use of force, and defensive tactics. In FY2006, AST began year one of a new in-service cycle that features intense, hands-on training for incumbent troopers and CSOs at the DPS Academy in Sitka. Providing the training at the Academy leverages the existing instructor cadre in a way that maximizes experiential learning. The training is focused primarily on high risk activities including use of force simulations, defensive tactics training, and firearms training. Also included are simulations designed to improved communication skills, and training in traffic collision investigations. During each fiscal year, one half of AST's troopers and CSOs attend in-service. The following year, the remainder attends.

Rural Enforcement – The state troopers provided the following contacts and support for rural enforcement officers: 1,399 Village Public Safety Officer (VPSO) visits, 1,235 Village Police Officer (VPO) visits/contacts (VPOs are employed by some rural villages), 454 overnight visits, and 1,242 hours of training.

State Trooper / Aircraft Pilot Training Program – The department initiated the pilot program that will train state troopers to become aircraft pilots. The original concept is designed to fill the department's critical need for trooper pilots to provide the most efficient and effective response to criminal activity and search and rescue in Alaska's rural areas. The primary focus will be on selecting experienced troopers with no flight experience to attend necessary ground school and flight training and become certified state pilots. This program will also target troopers that may have some flight skills and experience, but need additional training and flight time to become proficient in flying state aircraft.

AST / CSO / VPSO recruitment – AST has begun using a more integrated approach to recruitment of state troopers, court service officers, and VPSOs. Trooper recruiters are taking the opportunity to speak with potential applicants about each of these career opportunities. In many cases, recruitment of CSOs and VPSOs has started with an applicant that thought they wanted to be a state trooper. Additionally, the public information office has begun to assemble video recruitment segments that have interchangeable parts. This means that state trooper, CSO, and VPSO advertising will have similar thematic elements, and production of the videos will be less expensive overall.

Communications – AST entered into a contract with the City of Wasilla (MATCOM) to provide dispatch services to the southcentral Alaska area, and upgraded dispatch center equipment in Ketchikan and Fairbanks. The Fairbanks dispatch center provides dispatch services for the DEC oil spill hotline, Amber Alert, DOT's 511 (road conditions) programs, and the state emergency communication center for DMVA.

Special Events – During the past year, all detachments have conducted several special patrol activities. Those activities include: construction zone patrols for the Department of Transportation and Public Facilities; Big Lake boat patrol with the U.S. Coast Guard; an extensive seatbelt enforcement program; increased patrols for the Talkeetna and Anderson Bluegrass Festivals, the Arctic Man snowmachine races near Paxson, Seward's Mt. Marathon foot race, Girdwood's Forest Fair, and the Palmer State Fair; high school graduation parties in the major cities; traffic enforcement while fire fighters worked on the forest fires along the Alaska Highway; and a multi-agency spring bear hunting enforcement program throughout southeast Alaska.

Statutory and Regulatory Authority

DPS-Powers and duties of department (AS 44.41.020)
State Troopers (AS 18.65.010 - AS 18.65.110)
Police Protection (AS 18.65.010 - AS 18.65.790)
Law enforcement duties (AS 18.65.010 - AS 18.65.086)
Controlled Substances (AS 11.71.010 - AS 11.71.900)
Judicial Services (AS 22.20.100 - AS 22.20.140)
Prisoner Transportation (AS 33.30.071 and AS 33.30.081)
Search & Rescue (AS 18.60.120 - AS 18.60.175)
Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))
VPSO Program (AS 18.65.670)
VPSO Regulations (13 AAC 96.010-900)
Concealed Handgun Permits (AS 18.65.700)
Security Guard Licensing (AS 18.65.400 - AS 18.65.410)

Sex Offender Registration (AS 12.63.010 - AS 12.63.100)
Central Registry of Sex Offenders (AS 18.65.087)
Department to assist other agencies (AS 18.65.090)
Document and disseminate information regarding homicides (AS 44.41.040)
Document and investigate missing persons (AS 18.65.610)
Investigate fires resulting from crimes (AS 18.70.030)
Investigate sexual assault and child exploitation (AS 18.65.086)
DUI Forfeiture Requirements (AS 28.35.036-.037)
DPS DNA collection and registration requirements (AS 44.41.035)
Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)
Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)
Aeronautics (AS 02)
Criminal (AS 11)
Environment (AS 46)
Fish & Game (AS 16)
Fish & Game (5 AAC)
Guide/Outfitting (12 AAC)
Guide/Outfitting (AS 08)
Health & Safety (AS 18)
Limited Entry (20 AAC)
State Government (AS 44)
Training (13 AAC 85)
Training (AS 44.41.020(a))

Contact Information
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**Alaska State Trooper Detachments
Component Financial Summary**

All dollars shown in thousands

	FY2005 Actuals	FY2006 Management Plan	FY2007 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	28,557.1	32,449.8	35,184.4
72000 Travel	1,775.8	1,872.2	1,887.2
73000 Services	8,120.4	9,072.5	9,434.3
74000 Commodities	1,074.5	851.7	907.7
75000 Capital Outlay	429.2	307.1	124.7
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	39,957.0	44,553.3	47,538.3
Funding Sources:			
1003 General Fund Match	50.0	0.0	0.0
1004 General Fund Receipts	39,000.8	43,755.6	46,661.2
1007 Inter-Agency Receipts	362.6	459.8	481.2
1055 Inter-agency/Oil & Hazardous Waste	49.0	49.0	49.0
1061 Capital Improvement Project Receipts	494.6	201.7	346.9
1108 Statutory Designated Program Receipts	0.0	87.2	0.0
Funding Totals	39,957.0	44,553.3	47,538.3

Estimated Revenue Collections

Description	Master Revenue Account	FY2005 Actuals	FY2006 Management Plan	FY2007 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Interagency Receipts	51015	362.6	459.8	481.2
Statutory Designated Program Receipts	51063	0.0	87.2	0.0
Capital Improvement Project Receipts	51200	494.6	201.7	346.9
Interagency Recs./Oil & Hazardous Waste	51395	49.0	49.0	49.0
Restricted Total		906.2	797.7	877.1
Total Estimated Revenues		906.2	797.7	877.1

**Summary of Component Budget Changes
From FY2006 Management Plan to FY2007 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2006 Management Plan	43,755.6	0.0	797.7	44,553.3
Adjustments which will continue current level of service:				
-Delete one-time costs for two new Court Service Officers	-87.8	0.0	0.0	-87.8
-Delete one-time costs for five new State Troopers	-247.0	0.0	0.0	-247.0
-FY 07 Wage Increases for Bargaining Units and Non-Covered Employees	789.0	0.0	12.1	801.1
-FY 07 Health Insurance Cost Increases for Bargaining Units and Non-Covered Employees	57.0	0.0	1.2	58.2
-FY 07 Retirement Systems Cost Increase	1,083.8	0.0	19.5	1,103.3
Proposed budget decreases:				
-Delete Unrealizable SDPR Authority	0.0	0.0	-87.2	-87.2
Proposed budget increases:				
-Fully Fund Enhanced Law Enforcement Recruitment Efforts	50.0	0.0	0.0	50.0
-New and Increased Office Lease Costs	290.9	0.0	0.0	290.9
-Enhance Court Security in Palmer, Kenai/Soldotna, Fairbanks, and Juneau	499.4	0.0	0.0	499.4
-State Trooper Supervisory Unit Pay Adjustment	159.5	0.0	0.0	159.5
-Visual Information Specialist funding from Alaska Highway Safety Office	0.0	0.0	128.4	128.4
-Risk Management Self-Insurance Funding Increase	310.8	0.0	5.4	316.2
FY2007 Governor	46,661.2	0.0	877.1	47,538.3

**Alaska State Trooper Detachments
Personal Services Information**

Authorized Positions		Personal Services Costs		
<u>FY2006</u>				
<u>Management</u>		<u>FY2007</u>		
<u>Plan</u>		<u>Governor</u>		
Full-time	338	342	Annual Salaries	19,546,476
Part-time	0	0	COLA	856,072
Nonpermanent	0	0	Premium Pay	3,158,938
			Annual Benefits	12,224,563
			<i>Less 4.57% Vacancy Factor</i>	(1,635,549)
			Lump Sum Premium Pay	1,033,900
Totals	338	342	Total Personal Services	35,184,400

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk I	1	0	0	0	1
Administrative Assistant	1	1	0	1	3
Administrative Clerk II	5	5	1	22	33
Administrative Clerk III	1	3	0	6	10
Administrative Manager I	1	0	0	0	1
Administrative Supervisor	1	0	0	2	3
Captain, AK State Troopers	3	1	0	3	7
Comm Center Supvr, PS	1	1	0	0	2
Corporal PS	0	0	0	4	4
Court Services Officer	0	8	3	13	24
Criminal Justice Technician I	2	0	0	0	2
Emergency Management Spec II	1	0	0	0	1
Enviro Services Journey II	0	2	0	0	2
Information Officer II	1	0	0	0	1
Lieutenant, AK State Troopers	6	2	0	5	13
Mail Svcs Courier	1	0	0	0	1
Maint Gen Journey	0	1	0	0	1
Major, AK State Troopers	2	0	0	0	2
Procurement Spec I	1	0	0	0	1
Publications Spec II	1	0	0	0	1
Radio Dispatcher I	0	0	0	1	1
Radio Dispatcher II	2	12	0	16	30
Radio Dispatcher III	0	3	1	4	8
Sergeant PS	1	5	1	24	31
State Trooper	7	27	4	119	157
Visual Info Spec	2	0	0	0	2
Totals	41	71	10	220	342